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ACTION PA-02

INFO OCT-01 AF-08 EUR-12 IO-13 ISO-00 PM-04 NSC-05 SP-02

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SCCT-01 EB-07 ARA-06 EA-07 AID-05 SAB-01 /113 W

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P 211130Z JUL 76

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC PRIORITY 2982

INFO USMISSION GENEVA PRIORITY

USMISSION USUN NEW YORK PRIORITY

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY DAR ES SALAAM

AMEMBASSY DUBLIN

AMEMBASSY HELSINKI

AMEMBASSY KHARTOUM

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AMEMBASSY LUSAKA

AMEMBASSY LUXEMBOURG

AMEMBASSY MAPUTO

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AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY THE HAGUE

C O N F I D E N T I A L SECTION 1 OF 2 COPENHAGEN 2406

FOR GOVERNOR SCRANTON

E.O. 11652: GDS

TAGS: OVIP, UN, XG, DA (SCRANTON, WILLIAM W.)

SUBJECT: GOVERNOR SCRANTON'S VISIT TO COPENHAGEN

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SUMMARY: GOVERNOR SCRANTON, ACCOMPANIED BY USUN ACTING POL COUNSELOR WILSON, VISITED COPENHAGEN JULY 19-21. HIS VISIT INCLUDED WIDE-RANGING TALKS WITH FONOFF OFFICIALS, LUNCH HOSTED BY FONMIN K.B. ANDERSEN, BRIEF PRESS CONFERENCE, AND MEETING WITH NORDIC AMBASSADORS. TALKS WITH DANES REFLECTED SIMILARITY OF TWO COUNTRIES' POSITIONS, ALTHOUGH THERE WERE SLIGHT DIFFERENCES IN EMPHASIS ON AFRICAN POLICY. FONMIN PLANS SOUTHERN AFRICAN TOUR IN LATE AUGUST AND GOVERNOR SUGGESTED WAYS IN WHICH HE COULD BE HELPFUL TO OUR POLICIES. END SUMMARY.

1. FONMIN ANDERSEN, ACCOMPANIED BY ACTING POL DIRECTOR DYVIG, AMBASSADOR TO UN HJORTH-NIELSEN, AND FOUR MINISTRY EXPOERTS, MET WITH GOVERNOR SCRANTON, AMBASSADOR DEAN, WILSON AND DCM. FONMIN OPENED MEETING BY STATING HIS PLEASURE THAT GOVERNOR HAD INCLUDED COPENHAGEN ON HIS TRIP, GIVEN DENMARK'S ACTIVE ROLE IN UN SINCE 1945. FONMIN NOTED DANISH CLOSE CONTACTS WITH EC AND NORDICS AS WELL AS DANISH ADHERENCE TO PRINCIPLES OF CHARTER, NOTABLY UNIVERSALITY.

2. GOVERNOR EXPRESSED APPRECIATION FOR HIS WELCOME, STRESSED IMPORTANT OF US RELATIONSHIPS WITH WESTERN EUROPE, DISCUSSED HIS RECENT VISIT TO THE NETHERLANDS (EC CHAIRMAN), AND REFERRED TO DANISH ROLE IN NORDIC GROUP. FOLLOWING SUBJECTS WERE DISCUSSED -- AFRICA, MIDDLE EAST, TERRORISM, UNCTAD IV, PUERTO RICO, PANAMA, KOREA AND ECOSOC INITIATIVE ON CORRUPT PRACTICES.

3. AFRICA: GOVERNOR SPOKE ABOUT HIS RECENT RRIP TO AFIRCA AND STRESSED THAT BIG POWER CONFRONTATION WAS INIMICABLE TO US INTERESTS AS WELL AS HARMFUL TO AFRICANS THEMSELVES. GOVERNOR THEN VOICED HIS FEARS THAT MANY BLACK AFRICAN LEADERS SEEMED TO BE CONVINCED MAJORITY RULE IN RHODESIA COULD NOT BE ACHIEVED WITHOUT VIOLENCE. MORE FANATICIAL AFRICANS HAD EVEN GIVEN IMPRESSION THAT THEY HOPED STRUGGLE WOULD CONTINUE FOR SOME TIME IN ORDER THAT MODERATE MULTIRACIAL REGIMES WOULD BE EXCLUDED IN THE FUTURE. HE STRESSED THAT HIS VISIT HAD TAKEN PLACE BEFORE ENTEBBE RESCUE AND
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THAT THEREFORE DISTRUST OF ISRAEL ON PART OF AFRICANS (ALREADY EXACERBATED BY VORSTER TRIP TO ISRAEL) COULD BE EVEN STRONGER AT THE NEXT UNGA.

4. TURNING TO NAMIBIA, GOVERNOR EXPRESSED HOPE THAT SOUTH AFRICA WOULD SHOW SOME FLEXIBILITY. ON ANGOLA, GOVERNOR STRESSED THAT WE HAD NO EVIDENCE WHATSOEVER THAT TOTAL NUMBER OF CUBANS HAD DIMINISHED. HE NOTED THAT AFRICAN

LEADERS WITH WHOM HE HAD TALKED REGRETTED PRESENCE OF CUBANS BUT DID NOT SEEM ABLE TO SUGGEST ANY MEASURES WHICH COULD IMPROVE SITUATION.

5. RESPONDING, FONMIN EXPRESSED DANISH GOVT'S PLEASURE THAT US HAD ADOPTED "NEW POLICY" FOR AFRICA. FONMIN QUOTED NYERERE (WHO WAS IN COPENHAGEN ONE WEEK AFTER SECRETARY'S TRIP TO AFRICA) AS SAYING THAT HE PERSONALLY WELCOMED NEW US POLICY FOR AFRICA. FONMIN WENT ON TO REGRET THAT WITH HINDSIGHT WESTERN POWERS COULD HAVE BEEN MORE FARSIGHTED IN THEIR POLICY TOWARDS FORMER PORTUGUESE TERRITORIES. DENMARK HAD THOUGHT THAT A CLOSER RELATIONSHIP WITH THE LIBERATION MOVEMENTS WOULD HAVE PRODUCED BETTER RESULTS FOR THE WEST FOLLOWING INDEPENDENCE.

6. FONMIN THEN SAID THAT HE PLANNED A TRIP TO AFRICA AUG 22 TO 30. HE HOPED TO VISIT ANGOLA, MAZAMBIQUE, SUDAN AND LESOTHO. IN THIS REGARD A DIPLOMAT FROM DANISH EMBASSY IN DAR HAS BEEN SENT TO ANGOLA TO GENERATE AN INVITATION AND WORK OUT ARRANGEMENTS. (IF VISIT MATERIALIZES, ANDERSEN COULD BE FIRST NATO FONMIN TO VISIT ANGOLA.) GOVERNOR SUGGESTED THAT SUCH A TRIP COULD BE EXTREMELY USEFUL IN GENERATING FIRST-HAND INFORMATION AND ASKED FONMIN IF HE WOULD BE WILLING TO COMMUNICATE HIS IMPRESSIONS TO THE SECRETARY ON HIS RETURN. ANDERSEN AGREED TO DO SO IF HE HAD SOMETHING WORTHWHILE TO REPORT.

7. FONMIN ASKED ABOUT USG INTENTIONS CONCERNING THE BYRD AMENDMENT. GOVERNOR ASSURED HIM THAT THE ADMINISTRATION IS DETERMINED TO PRESS FOR REMOVAL OF AMENDMENT.

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8. WHEN FONMIN ASKED FOR AN EVALUATION OF SECRETARY'S MEETING WITH VORSTER, GOVERNOR REPLIED THAT IT WAS HIS IMPRESSION THAT EFFECTS OF MEETING HAD BEEN POSITIVE. HE FELT THAT PROGRESS ON RHODESIA AND NAMIBIA WOULD BE RESULT OF FURTHER QUIET DIPLOMACY.

9. MIDDLE-EAST: FONMIN OPENED THE DISCUSSION BY REFERRING TO DENMARK'S LONG AND CLOSE ASSOCIATION WITH ISRAEL, LEADING UP, IN FACT, TO HIS (ANDERSEN'S) CABLE TO PRIMIN RABIN THE DAY AFTER THE ENTEBBE RESCUE CONGRATULATING HIS FOR THE FEAT. FONMIN FEARED, HOWEVER, THAT ISRAEL WAS SOMETIMES WONT TO MAKE MISTAKES AND THAT ONE OF THESE WAS TO HAVE INVITED VORSTER TO VISIT. GOVERNOR REPLIED THAT DENMARK'S PERSPECTIVE ON THE MIDDLE-EAST WAS CORRECT. HE POINTED OUT, HOWEVER, THAT CONTRARY

TO WHAT MANY COUNTRIES THOUGHT, THE USG COULD NOT CONTROL ISRAEL EMOTIONALLY. GOVERNOR FEARED THAT DURING THE UNGA SESSION THE CONSEQUENCES OF THE ENTEBBE EPISODE, WHICH THE ARABS COULD USE TO STIR UP THE AFRICANS CONTINUALLY, COULD MAKE ISRAEL'S POSITION IN THE UN DIFFICULT. GOVERNOR THEN UNDERLINED POINT THAT IF SITUATION IN LEBANON COULD BE BROUGHT UNDER CONTROL THERE WOULD SEEM TO BE AN OPPORTUNITY FOR MORE PROGRESS TOWARD MIDDLE-EAST SETTLEMENT.

10. PANAMA: GOVERNOR STRESSED THAT USG WAS NEGOTIATING WITH PANAMA ON FUTURE TREATY. GOVERNOR HOPED THAT PANAMA WOULD NOT TRY TO AGITATE ISSUE AT COLOMBO NON-ALIGNED SUMMIT. FONMIN SAID HE FULLY UNDERSTOOD THE US POSITION ON PANAMA.

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C O N F I D E N T I A L SECTION 2 OF 2 COPENHAGEN 2406

FOR GOVERNOR SCRANTON

11. PUERTO RICO: GOVERNOR POINTED OUT THAT PUERTO RICAN
ISSUE WAS VERY SERIOUS ONE IN THE EYES OF US PUBLIC.
WE FEEL VERY MUCH THAT THIS IS AN INTERNAL MATTER AND
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THAT IT SHOULD NOT BE THE SUBJECT OF UN DISCUSSIONS.
WERE THERE TO BE UNGA DEBATE ON PUERTO RICO THIS COULD
HAVE MOST SERIOUS REPERCUSSIONS. PUERTO
RICANS HAD BEEN GIVEN THE CHANCE ON MANY OCCASIONS TO
EXPRESS THEIR FEELINGS AND MOST RECENTLY HAD VOTED 55
PERCENT FOR COMMONWEALTH STATUS, 40 PERCENT
FOR STATEHOOD AND ONLY 5 PERCENT FOR INDEPENDENCE.
GOVERNOR ASKED FONMIN TO PASS THE MESSAGE TO THE OTHER
NORDIC COUNTRIES THAT THE US FELT MOST STRONGLY ON THIS
SUBJECT.

12. KOREA: GOVERNOR TOLD DANES THAT NEW US POLITICAL
INITIATIVE COULD BE FORTHCOMING SOON. HOPEFULLY THIS
WOULD LEAD TO PROGRESS ON KOREAN QUESTION. FONMIN
REPLIED THAT THIS WOULD BE WELCOMED BY DENMARK. HE
SAID, THOUGH, THAT DANES HAD PROBLEMS WITH THE LACK OF
HUMAN RIGHTS IN SOUTH KOREA. GOVERNOR AGREED THAT THIS
WAS PROBLEM BUT FELT IT IMPORTANT TO PUSH TOWARD ACTION
WHICH WOULD NUDGE HE SOUTH AND NORTH TOWARD DIALOGUE. HE
SAID NUMBER OF INFLUENTIAL AFRICAN LEADERS HAD AGREED WIH
THE THESIS THAT SOUTH-NORTH DIALOGUE IS THE ONLY WAY
TOWARD RESOLUTION OF QUESTION.

13. TERRORISM: GOVERNOR REFERRED TO LAST WEEK'S UN
DEBATE ON ENTEBBE EVENTS AND SAID THAT USG WOULD WELCOME
ANY INITIATIVE WHICH WOULD ENCOURAGE POSITIVE ACTION ON
TERRORISM. IN THIS REGARD, HE NOTED THAT WE WOULD SUPPORT
REPORTED GERMAN RESOLUTION WHICH WAS UNDERSTOOD TO FUCS
ON HOSTAGE QUESTION. WE ALSO WOULD BE SYMPATHETIC TO
SWEDISH RESOLUTION ON POLITICAL PRISONERS AND ANOTHER
POSSIBLE ONE ON RELIGIOUS FREEDOM. TACTICALLY,
HOWEVER, THE USG THOUGHT IT WAS BETTER FOR OTHER
COUNTRIES TO TAKE THE LEAD. FONMIN REPLIED THAT THE

DANES WERE VERY CONCERNED BY TERRORISM QUESTION BUT WERE PESSIMISTIC ABOUT CHANCES OF PASSING A CONSTRUCTIVE RESOLUTION IN THE UN. THEREFORE, DANES WOULD GO ALONG WITH A MODEST RESOLUTION BY EC NINE IN THEIR OWN FORUM WHICH WOULD CONSTITUTE FIRST STEP TOWARD UNITED ACTION AGAINST TERRORISM. THE DANES WERE SOMEWHAT CYNICAL ABOUT THE FRG INITIATIVE, FEELING IT WAS BASICALLY TIED TO FRG ELECTIONS. THE GOVERNOR REPLIED THAT WE SHOULD
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MOVE AHEAD ON THE SUBJECT OF TERRORISM AND NOT QUESTION PEOPLE'S MOTIVES. HE FELT ENCOURAGED BY THE FACT THAT LAST WEEK NO ONE HAD VOTED AGAINST US-UK UN SECURITY COUNCIL RESOLUTUIN, EVEN THE SOVIETS.

14. UNCTAD IV: GOVERNOR OBSERVED THAT USG WAS NOT OPPOSED TO "COMMON FUND" BUT ONLY THOUGHT THAT IDEA NEEDED CAREFUL STUDY. WE WOULD PREFER TO WAIT UNTIL MORE PROGRESS HAD BEEN MADE ON COMMODITY AGREEMENTS, AND WE WONDERED WHETHER THE "COMMON FUND" WOULD NOT BE MORE HELPFUL TO COUNTRIES OF INTERMEDIATE DEVELOPMENT THAN TO POOREST ONES. HE UNDERLINED USG CONCERN FOR THE REALLY POOR. GOVERNOR ALSO EXPLAINED THAT US PROPOSAL FOR AN INTERNATIONAL RESOURCE BANK WAS NOT INTENDED AS ALTERNATIVE TO "COMMON FUND".

15. ECOSOC: GOVERNOR EXPLAINED THAT USG WISHED TO MOVE AHEAD ON CORRUPT PRACTICES PROPOSAL AT ECOSOC. WE WOULD HOPE THAT DENMARK WOULD SUPPORT OUR INITIATIVE TO SET UP A WORKING GROUP ON THE SUBJECT. THE DANES REPLIED THAT THEY WOULD PREFER TO HANDLE THE PROBLEM OF MULTINATIONAL CORPORATIONS AS A WHOLE RATHER THAN MERELY TAKE UP THE CORRUPT PRACTICES ASPECT. HOWEVER, THEY LATER SAID THEY WOULD SUPPORT OUR POSITION.

16. PRESS: AT CONCLUSION OF MEETING, PRESS REPS WERE INVITED IN BY FONMIN WHO EXPRESSED HIS APPRECIATION THAT GOVERNOR HAD STOPPED IN COPENHAGEN. GOVERNOR TOLD REPORTERS THAT DENMARK WAS IMPORTANT ALLY -- BEING MEMBER OF NATO, EC AND NORDIC COUNCIL, ALL OF WHICH WERE OF GREAT IMPORTANCE TO USG. REPORTERS' QUESTIONS FOCUSED ON AFRICA AND US SUPPORT FOR UN. GOVERNOR OUTLINED PURPOSE OF HIS RECENT AFRICAN TRIP, POINTING OUT NEED TO AVOID BOTH VIOLENCE AND SUPER POWER CONFRONTATION IN SOUTHERN AFRICA. IN ANSWER TO SPECIFIC QUESTION, HE SAID WE HAD NOTHING TO SUBSTANTIATE A REDUCTION IN NUMBER OF CUBANS IN ANGOLA. FINAL QUESTION GAVE GOVERNOR CHANCE TO REITERATE USG SUPPORT FOR UN AND SPECIALIZED AGENCIES. HE SAID THAT USG STANDS FOR WHAT IT THINKS IS RIGHT IN UN AND THAT UN COULD BE MOST EFFECTIVE THROUGH PROCESS

OF CONSENSUS RATHER THAN THROUGH CONTINUATION OF
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CONFRONTATION WHICH HAS MARKED DEBATE IN RECENT YEARS.
(PRESS COVERAGE JULY 21 WAS POSITIVE AND STRAIGHTFORWARD.)

17. MEETING WITH NORDIC CHIEFS OF MISSION: LATER
GOVERNOR MET WITH REPS OF NORWAY, SWEDEN, FINLAND, ICELAND
(AS WELL AS AUSTRIA AND IRELAND). HE REITERATED POINTS
MADE WITH DANES. ADDITIONALLY, AUSTRIAN RAISED QUESTION
OF ADMISSION OF NEW MEMBERS, ESPECIALLY VIETNAM AND
ANGOLA (ANDERSEN HAD RAISED SAME QUESTION EARLIER IN
MEETING). GOVERNOR NOTED OUR EARLIER HOPE THAT
ANGOLA WOULD POSTPONE ITS APPLICATION, IN CONNECTION
WITH VIETNAME, HE NOTED OUR CONTINUED CONCERN OVER MIA
QUESTION AND OTHER PROBLEMS.

18. COMMENT: DANES WERE CLEARLY PLEASED THAT GOVERNOR
SINGLED OUT COPENHAGEN AS ONE NORDIC CAPITAL TO VISIT. HIS
IDEAS WILL FILTER THROUGH TO OTHER NORDICS, THROUGH
MEETING WITH THEIR CHIEFS OF MISSION HERE AND THROUGH
MODALITY OF NORDIC COUNCIL WHICH MEETS HERE UNDER DANISH
CHAIRMANSHIP AUG 20. AT SAME TIME, WE BELIEVE THAT
DISCUSSION IN DEPTH OF AFRICAN PROBLEM WILL BE EXTREMELY
BENEFICIAL TO FONMIN LATTER'S TRIP TO AFRICA IN
LATE AUGUST.
DEAN

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